

## Message Text

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E.O. 11652: XGDS - DECLAS IMPOSSIBLE TO DETERMINE

TAGS: PARM, NATO

SUBJECT: INSTRUCTIONS FOR THE MUTUAL AND BALANCED FORCE

REDUCTION TALKS, VIENNA, SEPTEMBER 16, 1974

U.S. NATO PASS GEN. GOODPASTER

1. THE FOLLOWING GUIDANCE ON MBFR HAS BEEN APPROVED.  
THESE INSTRUCTIONS SUPPLEMENT THOSE CONTAINED IN STATE 5679.

1. AFTER AGREEMENT HAS BEEN REACHED WITH THE NATO  
ALLIES, THE DELEGATION IS AUTHORIZED TO BEGIN A DISCUSSION  
WITH THE SOVIET AND OTHER WARSAW PACT DELEGATIONS ON THE  
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DEFINITION OF FORCE CATEGORIES AND EXCHANGE OF DATA,

SUBJECT TO THE FOLLOWING CONSIDERATIONS:

-- A SINGLE PACKAGE OF REDEFINITION MEASURES SHOULD NOT BE PROPOSED; RATHER, INDIVIDUAL ANOMALIES AND POSSIBLE SOLUTIONS SHOULD BE DISCUSSED.

-- NUMERICAL DATA MAY BE GIVEN TO THE PACT DELEGATIONS ONLY ON A RECIPROCAL BASIS, EXCEPT THAT ALLIANCE AGREED REVISIONS TO DATA ALREADY RELEASED MAY BE GIVEN WITHOUT EXCHANGE.

-- THE DELEGATION SHALL NOT AGREE TO ANY FINAL

DEFINITION OF FORCE CATEGORIES WITHOUT PRIOR AGREEMENT ON RELATED DATA. THE DELEGATION SHOULD SEEK GUIDANCE FROM WASHINGTON BEFORE COMMITTING THE US TO ANY SPECIFIC REDEFINITION PROPOSALS.

2. THE DELEGATION IS AUTHORIZED TO BEGIN DISCUSSION OF THE ROLE OF AIR MANPOWER IN THE NEGOTIATIONS. IN THIS CONNECTION, AFTER AGREEMENT HAS BEEN REACHED WITH THE NATO ALLIES, THE DELEGATION IS AUTHORIZED TO INFORM THE PACT DELEGATIONS THAT THE US AND ITS ALLIES ARE PREPARED TO TAKE THE FOLLOWING ACTIONS:

-- EXCHANGE DATA ON AIR MANPOWER.

-- DISCUSS INCLUSION OF AIR MANPOWER IN THE DATA BASE FOR COMPUTING US AND SOVIET PHASE I GROUND FORCE REDUCTIONS.

-- CONSIDER INCLUSION OF AIR MANPOWER IN THE PROPOSED "NO INCREASE" AGREEMENT WHICH WOULD LIMIT ALLIANCE AND WARSAW PACT MANPOWER BETWEEN PHASES.

-- DISCUSS THE POSSIBILITY OF WITHDRAWING UP TO 15 PERCENT OF US AND SOVIET AIR MANPOWER IN PHASE I.

-- CONSIDER INCLUSION OF AIR MANPOWER WITHIN A MANPOWER COMMON CEILING, PROVIDED THE PACT DELEGATIONS AGREE

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TO THE COMMON CEILING CONCEPT.

IN ADDITION, THESE ELEMENTS OF THE US MBFR POSITION HAVE BEEN APPROVED:

1. US PHASE I REDUCTIONS MAY BE IN THE FORM OF UNITS, DESIGNATED IN ADVANCE.

2. NO US FORCES IN BERLIN WILL BE INCLUDED IN THE  
US REDUCTION PACKAGE.

3. BOTH US AND SOVIET FORCES SHOULD PARTICIPATE IN  
PHASE II REDUCTIONS.

4. PHASE I POST-REDUCTION MANPOWER LEVELS MAY BE  
EXCEEDED FOR MILITARY EXERCISES BY UP TO 20,000 MEN FOR  
UP TO SIXTY DAYS ONCE EACH YEAR.

BEGIN FYI: THE INTRODUCTION INTO THE NEGOTIATIONS OF A  
NUCLEAR PROPOSAL ALONG THE LINES OF THAT INCLUDED IN  
OPTION III DESCRIBED IN THE PAPER TITLED "U.S. APPROACH TO  
MBFR," AND PRESENTED TO NATO IN MAY 1973 HAS BEEN APPROVED  
IN PRINCIPLE. THE PROPOSED REDUCTION  
PACKAGE SHOULD INCLUDE 1000 NUCLEAR WARHEADS, 48 F-4  
NUCLEAR CAPABLE AIRCRAFT, AND 27 PERSHING SURFACE-TO-  
SURFACE MISSILE LAUNCHERS. WHILE THE USE OF THIS PACKAGE  
HAS BEEN APPROVED IN PRINCIPLE, IT HAS BEEN DECIDED TO  
DEFER ITS INTRODUCTION FOR THE PRESENT TIME. THEREFORE,  
OPTION III AND THE USE OF NUCLEAR ELEMENTS IN MBFR SHOULD  
NOT BE DISCUSSED WITH EITHER THE ALLIES OR THE SOVIET AND  
WARSAW PACT DELEGATIONS WITHOUT FURTHER GUIDANCE. END FYI.

2. YOU MAY DRAW ON THESE INSTRUCTIONS AS APPROPRIATE FOR  
ONGOING DISCUSSIONS IN NATO AND AHG. KISSINGER

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